Review of the rapeutically equivalent alternatives to short acting β_2 adrenoceptor agonists delivered via chlorofluorocarbon-containing inhalers

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Abstract

Background—To study the transition from metered dose inhalers using chlorofluorocarbons as propellants (CFC-MDIs) to non-CFC containing devices, a systematic review was conducted of clinical trials which compared the delivery of salbutamol and terbutaline via CFC-MDIs and non-CFC devices.

Methods—Papers were selected by searching electronic databases (Medline, Cochrane, and BIDS) and further information and studies were sought from pharmaceutical companies. The studies were assessed for their methodological quality.

Results-Fifty three relevant trials were identified. Most were scientifically flawed in terms of study design, comparison of inappropriate doses, and insufficient power for the determination of therapeutic equivalence. Differences between inhaler devices were categorised according to efficacy and potency. Most trials claimed to show therapeutic equivalence, usually for the same doses from the different devices. Two commercially available salbutamol metered dose inhalers using a novel hydrofluorocarbon HFC-134a as propellant were equally as potent and efficacious as conventional CFC-MDIs, as were the Rotahaler and Clickhaler dry powder inhalers (DPIs). Evidence suggests that a dose of 200 µg salbutamol via CFC-MDI may be substituted with 200 µg and 400 µg of salbutamol via Accuhaler and Diskhaler DPIs, respectively. Terbutaline delivered via a Turbohaler DPI is equally as potent and efficacious as terbutaline delivered via a conventional CFC-MDI.

Conclusions—When substituting non-CFC containing inhalers for CFC-MDIs, attention must be given to differences in inhaler characteristics which may result in variations in pulmonary function. (*Thorax* 1999;54:1087–1092)

Keywords: inhaled bronchodilators; salbutamol; terbutaline; chlorofluorocarbons (CFCs); metered dose inhalers; CFC-free; hydrofluorocarbons; therapeutic equivalence

The forthcoming conversion from metered dose inhalers using chlorofluorocarbons as propellants (CFC-MDIs) to non CFC-containing inhalers¹ will affect millions of

patients with respiratory diseases in the UK alone. A part of the conversion will be the selection of appropriate alternative inhaler devices, which is dependent upon several factors such as the determination of therapeutically equivalent alternatives, their handling and acceptability by patients, and their cost. Doctors and patients in Europe will be faced with a choice of up to 30 different metered dose inhalers using a novel hydrofluorocarbon HFC-134a as propellant (HFC-MDIs) by the year 2000.² At the same time many doctors may take the opportunity to increase their use of dry powder inhalers (DPIs).

It is necessary to define the clinical effectiveness of the newer HFC-MDIs compared with the existing CFC-MDIs. This should be based on properly conducted trials with relevant clinical end points in preference to surrogate markers of efficacy such as drug deposition or pharmacokinetic parameters. This point is reinforced by a previous review³ which considered the relationship between clinical efficacy and lung deposition, and concluded that differences in drug deposition alone did not always explain corresponding differences in bronchodilatory responses among inhaler devices.

Important clinical differences might therefore be missed by studies with such end points. To investigate the comparability of CFCcontaining and CFC-free devices we undertook a systematic review of the evidence from trials which compared the bronchodilator effects of the short acting β_2 adrenoceptor agonists salbutamol and terbutaline delivered via CFC-free inhalers (DPIs and HFC-MDIs) and CFC-MDIs.

Methods

Studies for inclusion in the review were selected by searching the Medline, BIDS, and Cochrane databases. The search strategy included the use of the following "free text" terms: {salbutamol or albuterol or terbutaline} and {inhaler device(s)} and {clinical trial*} and {compar* or equivalen* or bioequivalen* or versus} and {English language}. Additional clinical trials, published or unpublished, were obtained from the medical information departments of 3M Health Care, Glaxo-Wellcome, Astra Pharmaceuticals, and Medeva pharmaceutical companies.

Of the studies identified, only those which compared two or more inhaler devices and evaluated clinical (bronchodilator) end points were included. Some studies which described the transfer from CFC-MDIs for both inhaled

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					Dose of salbutamol		Interpretation of result	
Ref. no.	Patient numbers and characteristics	Study design	$Intervention^a$	Dose of salbutamol via CFC-MDI	via CFC-free device	Outcome measures	$Efficacy^b$	Potency
(a) Thr 8 9	 (a) Trials comparing salbutamol delivered via Airomir (HFC-MDI) and CFC-MDI 25 moderately asthmatic adults 44 mild to moderately asthmatic children DB crossover R 	FC-MDI) and CFC-MDI DB crossover R, PC DB crossover R	I Single dose on separate days Single dose	100 or 200 µg 200 µg (Volumatic® spacer	100, 200 ог 300 µg 200 µg Volumatic [®] spacer	FEV ₁ FEV ₁ , VC	HFC-MDI = CFC-MDI HFC-MDI = CFC-MDI	HFC-MDI = CFC-MDI
10 11 13 7. 7.	24 moderately asthmatic adults SB crossover R, PC 24 mid to moderately asthmatic adults SB crossover R, PC 565 moderately asthmatic adults DB parallel R, PC 63 asthmatic children Open parallel R	SB crossover R, PC SB crossover R DB parallel R, PC Open parallel R	Cumulative dosing Cumulative dosing 12 weeks 4 weeks	device) 100–1600 µg 200 µg qid 200 µg qid	device) 100–1600 µg 200 µg qid 200 µg qid	FEV ₁ , FEV ₁ , FVC, FEF _{25-75%} FEV ₁	HFC-MDI = CFC-MDI HFC-MDI = CFC-MDI HFC-MDI = CFC-MDI HFC-MDI = CFC-MDI HFC-MDI = CFC-MDI	HFC-MDI = CFC-MDI HFC-MDI = CFC-MDI
(0) 1m 14 15	aus comporing satoutamos detreered via Econader (111- 20 mild to moderately asthmatic adults 24 asthmatic adults	DB crossover R, PC DB crossover R, PC DB crossover R, PC	Single dose on separate days Single dose	100 µg, 200 µg 200 µg (spacer	100 µg, 200 µg 200 µg (spacer	FEV_1 Histamine PD_{20} , FEV_1	HFC-MDI = CFC-MDI HFC-MDI = CFC-MDI	
16	25 asthmatic children	DB crossover R, PC	Single dose	device) 200 μg (spacer device)	device) 200 µg (spacer device)	Histamine PD_{20} , FEV_1	HFC-MDI = CFC-MDI	
17	423 mild to moderately asthmatic adults	DB parallel R	4 weeks	400 μg per day	400 µg per day	Total daily dose, PEFR, FEV.	HFC-MDI = CFC-MDI	
	Trials comparing salbutamol delivered via Rotahaler (ROT) and CFC-MDI 20 adults	JT) and CFC-MDI DB crossover R, PC	Single dose on separate days	200 µg	200, 400, 600 μg	FEV ₁ , FVC	ROT = CFC-MDI	
19 20 21	 acutely asthmatic adults moderately asthmatic adults moderate to severely asthmatic adults 	DB crossover R DB crossover R, PC DB crossover PC	Single dose on separate days Single dose on separate days Single dose on separate days	200 µg 200 µg 200 µg	50, 100, 200, 400 µg 200, 400 µg 400 µg	PEFR FEV ₁ , VC PEFR	ROT = CFC-MDI ROT = CFC-MDI ROT = CFC-MDI	
22 23	9 moderate to severely asthmatic adults 44 mildly asthmatic adults	crossover R DB crossover R, PC	Single dose on separate days Single dose on separate days	400 µg 200 µg		FEV ₁ , PEFR, FVC FEV ₁	ROT < CFC-MDI (FEV ₁) ROT = CFC-MDI	ROT < CFC-MDI
24 25	14 adults 7 adults 25 children	crossover R open crossover R DB crossover R, PC	Cumulative dosing Cumulative dosing Cumulative dosing	100–1500 µg 100–4400 µg 100–200 µg	00 µg 00 рд р и с	FEV ₁ , FVC FEV ₁ , FVC FEV ₁ , FVC, FEF _{25-75%}	ROT = CFC-MDI ROT = CFC-MDI ROT = CFC-MDI	ROT = CFC-MDI ROT = CFC-MDI ROT = CFC-MDI
27	27 severely asthmatic adults	Open parallel R	Cumulative dosing	3600 μg total	3600 μg total	FEV_1	ROT = CFC-MDI	ROT = CFC-MDI
24 26 28	12 adults 185 mild to moderately asthmatic children 38 adults	Open crossover R DB parallel R DB sequential	1 month 3 months 3 months	(spacer device) 674 μg/day 200 μg qid 720 μg/day	790 µg/day 200 µg qid 660 µg/day	Total daily dose, PEFR FEV ₁ , FVC, FEF _{3-75%} Total daily dose, PEFR,	ROT = CFC-MDI ROT = CFC-MDI ROT = CFC-MDI	
29	43 moderately asthmatic children	DB crossover R	1 month	320 μg/day	660 µg/day	TeV ₁ Total daily dose, PEFR	ROT > CFC-MDI (PEFR)	
(d) Irr 30 31	 (d) Irials comparing sabutation detivered via Dischater (DJSK) and CFC-MDI 41 adults 11 mildly asthmatic adults DB crossover R, 	DB crossover R, PC DB crossover R, PC DB crossover	Single dose on separate days Single dose on separate days	200 µg 200 µg	400 µg 400 µg	FEV ₁ FEV ₁ , VC, FRC,	DISK = CFC-MDI DISK = CFC-MDI	
32	9 moderately asthmatic adults	Open crossover R	Single dose on separate days	400 µg	400 µg	FEV ₁ , urinary salbutamol	DISK = CFC-MDI (FEV ₁) DISK > CFC-MDI (urinary	DISK = CFC-MDI
(e) Trù 33 34 34	(e) Trials comparing salbutantol delicered via Accuhaler and CFC-MDI 33 24 mild to moderately asthmatic adults DB cros 34 30 mild to moderately asthmatic DB cros	<i>I CFC-MDI</i> DB crossover R, PC DB crossover	Single dose on separate days Single dose on separate days	200 µg 200 µg	200 µg 200 µg	FEV_1 , $PEFR$ FEV_1 , PC_{20}	excreuon) Accuhaler = CFC-MDI Accuhaler = CFC-MDI	
(I) 1m 35 36	 Irials comparing salutation detreted via Chickhaiaer (LLICK) and CPC-MDI 35 16 mild, moderate and severely asthmatic adults DBB crossover R, P 36 85 mild to moderately asthmatic children Crossover 	DLCK) and CFU-MIDI DB crossover R, PC Crossover	Single dose on separate days Single dose on separate days	200 µg 100 µg (spacer	200 µg 1 00 µg	FEV ₁ FEV ₁ , FVC, PEFR	CLICK = CFC-MDI CLICK = CFC-MDI	
37	62 mild to moderately asthmatics	DB crossover R	Cumulative dosing	aevice) 100-400 μg	100–400 µg	FEV ₁ , FVC, PEFR	CLICK = CFC-MDI	CLICK = CFC-MDI
^a Time ^b Com	^b Time refers to duration of treatment per group.							

Table 1 Summary of trials comparing salbutamol delivered via CFC-free devices and via CFC-MDI

SB = single blind; DB = double blind; R = randomised; PC = placebo controlled; VC = vital capacity; FVC = forced vital capacity; FEF_{33-35%} = forced expiratory flow between 25% and 75% of FVC; Vmax₅₀ = 50% maximum instantaneous forced expiratory flow; FRC = functional residual capacity; VTG = volume of trapped gas; Rrs = respiratory system resistance; sGaw = specific airway resistance; (=) = equieffective (or potent); more (>) and less (<) effective (potent); tending to be more (=) or less (=) effective (potent).

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R_{of}				Does of taybutaline	Dose of temputaline		Interpretation of result	
no.	Patient numbers and characteristics	Study design	$Intervention^a$	via CFC-MDI	via Turbohaler	Outcome measures	$Efficacy^b$	Potency
38	10 "stable" asthmatics	Open crossover R	Single dose	500 µg	500 µg	FEV ₁ , VC	TBH = CFC-MDI	
39	46 asthmatic adults	Open crossover R	Single dose on separate days	250 µg, 500 µg	250 µg, 500 µg	FEV ₁ , FVC	TBH = CFC-MDI	TBH = CFC-MDI
40	10 highly reactive asthmatic adults	SB crossover R, PC	Single dose on separate days	250 µg	250 µg	sGaw	TBH = CFC-MDI	
41	13 moderately asthmatic adults	DB crossover R	Single dose on separate days	250 µg, 500 µg	250 µg, 500 µg	FEV ₁ , FVC, PEFR, FEF _{25-75%} ,	TBH = CFC-MDI	TBH = CFC-MDI
42	22 moderately asthmatic children	Open parallel R	Single dose	500 ug (spacer device)	500 ug	sGaw FEV., PEFR, sGaw	TBH = CFC-MDI	
43	12 children (exercise-induced asthma)	DB crossover R, PC	Single dose on separate days		500 µg	FEV, VTG, VC	TBH = CFC-MDI	
44	118 mildly asthmatic children	DB parallel R, PC	Single dose on separate days		500 µg	FEV_1 , $Vmax_{50\%}$	TBH = CFC-MDI (FEV_1)	TBH = CFC-MDI
							TBH > CFC-MDI (V_{max})	
45	12 moderately asthmatic adults	DB	Single dose	?? (spacer device)	સંસં	FVC, FEV,, PEFR, FEF ₂₅₋₇₅ %	TBH = CFC-MDI	
46	10 mildly asthmatic adults	DB crossover R, PC	Single dose on separate days	1000 µg (spacer device)	1000 µg	FEV	TBH = CFC-MDI	
47	15 severe COPD adults	DB crossover R, PC	Single dose on separate days	1.0 mg, 2.5 mg (spacer device)	1.0 mg, 2.5 mg	FEV ₁ , FVC, RV, sGaw	TBH = CFC-MDI	
48	15 mild to moderately asthmatic adults	DB crossover R, PC	Single dose on separate days	2 mg (spacer device)	1 mg	FEV_1	Not comparable	
49	62 severely asthmatic children	Open parallel R	Single dose	device)	5 mg	PEFR, FEV1	TBH = CFC-MDI	
50	12 moderately asthmatic adults	Open crossover R	Cumulative dosing		250-4000 μg	FEV, FVC	TBH = CFC-MDI	TBH = CFC-MDI
51	9 moderately asthmatic adults	Open crossover R	Cumulative dosing	250-4000 µg	250-4000 µg	FEV, FVC	TBH = CFC-MDI	TBH = CFC-MDI
52	31 moderately asthmatic adults	Open crossover R	Cumulative dosing	125-4000 µg	125–4000 µg	FEV ₁ , PEFR, FVC, FEF _{25-75%}	TBH = CFC-MDI	TBH = CFC-MDI
							TBH > CFC-MDI (FEV ₁)	
53	13 moderate to severely asthmatic children	SB crossover R	Cumulative dosing	125–1875 µg	250–2000 μg	FEV ₁ , FVC, FEF _{25-75%}	TBH = CFC-MDI	TBH = CFC-MDI
54	10 asthmatic children	DB crossover R, PC	Cumulative dosing	250-2000 µg (spacer device)	250-2000 µg	Rrs	TBH = CFC-MDI	TBH = CFC-MDI
55	57 children	DB crossover R	2 weeks	500 µg tid + prn	500 μg tid+ prn	PEFR	TBH = CFC-MDI	
56	19 moderately asthmatic adults	Open crossover R	2 weeks	500 µg qid	500 µg qid	PEFR	TBH = CFC-MDI	
57	231 moderately asthmatic adults	Open parallel R	6 weeks	500 µg qid	500 µg qid	PEFR	TBH = CFC-MDI	
58	21 children	Open crossover R	2 weeks	500 μg tid (spacer device)	500 μg tid	PEFR (am and pm)	TBH > CFC-MDI (am) TBH = CFC-MDI (pm)	TBH ≥ CFC-MDI
"Time re	"Time refers to duration of treatment per group.							

25% and 75% of FVC; Vmax_i <u>^</u> (or potent); more equieffective flow between) || || expiratory resistance; = forced airway FEF_{25-75%} = = specific 5 "Time refers to duration of treatment per group. ^bComparative efficacy at the doses used in each study. SB = single blind, DB = double blind, R = randomised; PC = placebo controlled; VC = vital capacity; FVC = forced vital capacity; FBF₂ SB = single blind, DB = double blind, R = randomised; PC = placebo controlled; VC = vital capacity; FVC = forced vital capacity; FBF₂ (potent) effective $\widehat{\mathbb{I}}$ less forced expiratory : to be more (=) or

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bronchodilators and steroids were not considered eligible for inclusion.

EVALUATION OF METHODOLOGICAL QUALITY

Studies were evaluated for methodological quality by considering the following factors: subjects, study design, treatment interventions, and clinical outcomes. Trials in healthy volunteers were excluded because of the influence of the disease state upon the response to inhaled therapy. Most studies evaluated compared the effects of drug/inhaler combinations in asthmatic patients, which enabled the severity of lung disease to be classified as mild, moderate, severe, or life threatening according to the British Thoracic Society guidelines for the management of asthma.4

With regard to study design, patient and sequence (in crossover studies) randomisation was considered essential for unbiased trial conduct. Those which were double blind and included a placebo control group were considered superior to single blind or open studies. Most trials conformed to one of three study designs: single doses taken on separate days, cumulative dosing, and chronic treatment. Some single dose studies determined changes in PD_{20} FEV₁ values (logarithm of the dose of bronchoconstrictor required to reduce the forced expiratory volume in one second (FEV₁) by 20%) following the administration of bronchoprovocative agents such as histamine.

Various pulmonary function tests were used to assess the comparative efficacy of inhaler devices. Most studies measured FEV, and/or peak expiratory flow rate (PEFR) as primary outcome measures. PEFR, however, is not only associated with a greater degree of variability than FEV₁ (an observation independent of the measuring device), but is also not generally regarded as the most sensitive indicator of airflow obstruction.5

To show that the test product is of comparable efficacy to a standard therapy requires that trialists validate the statistical power of the study to reduce the likelihood of falsely concluding that two inhaler devices are therapeutically equivalent. For studies where details of sample size calculations were absent, estimations of power were made according to standard methods.⁶ ⁷ In addition, studies were scrutinised to ensure that the effect of treatment was greater than the predefined therapeutic limit (maximally tolerated clinical differences) in order to exclude trials which reported two treatments as equivalent when both were ineffective.

Results

SALBUTAMOL DELIVERING DEVICES

Six studies comparing one HFC-MDI (Airomir[®], 3M) with a CFC-MDI⁸⁻¹³ and four comparing another (Evohaler[®], Allen and Hanbury) with a CFC-MDI¹⁴⁻¹⁷ were found and are presented in table 1(a) and (b), respectively. More studies comparing dry powder devices with CFC-MDIs were found: 14 studies used a Rotahaler[®] (Allen and Hanburys),¹⁸⁻²⁹ three used a Diskhaler[®] (Allen and Hanburys),³⁰⁻³² two used an Accuhaler®

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Summary of trials comparing terbutaline delivered via Turbohaler (TBH) and via CFC-MDI

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Table .

Table 3 Therapeutically equivalent alternatives to short acting β_2 adrenoceptor agonists delivered via CFC-MDIs

Alternatives to salbutamol CFC-MDI

- Evidence for equal potency and efficacy: Salbutamol HFC-MDI (Airomir) Salbutamol HFC-MDI (Ventolin Evohaler) Salbutamol Rotahaler Salbutamol Clickhaler
- (2) Evidence for single doses being equally efficacious: Salbutamol 200 µg via CFC-MDI Salbutamol Accuhaler, 200 µg Salbutamol Diskhaler, 400 µg

(1) Evidence for equal potency and efficacy: Terbutaline Turbohaler

Terbutaline Turbonaler

(Allen and Hanburys),^{33 34} and three a Clickhaler[®] (Medeva).³⁵⁻³⁷ The results of these studies are presented in table 1(c)-(f).

TERBUTALINE DELIVERING DEVICES

Twenty one studies were found which compared a dry powder device (Turbohaler[®], Astra) with a CFC-MDI^{38–58} and the results are presented in table 2.

QUALITY OF STUDIES

Most studies identified were of inferior methodological quality, mainly because of inadequate blinding, absence of a placebo control group, and failure to randomise. Many trials were reported as abstracts or not published at all and so were devoid of substantial details for critical appraisal. This may partly be due to the reluctance of many journals to publish such evaluations. The most frequently encountered flaw was that many were designed as comparative or (superiority) trials with null hypotheses of equal efficacy and were therefore underpowered to detect inequivalence, the real concern of equivalence studies. The absence of high quality evidence and substantial variation in the nature of many of the studies prevented any attempt at more formal statistical analysis.

The summary of evidence for alternatives to CFC-MDIs has been divided into two categories: (1) those which, when administered at the same dose, are interchangeable and (2) those where there is only sufficient evidence for substitution at given dose combinations. These are presented in table 3.

Discussion

Salbutamol and terbutaline are the most widely used short acting β_2 agonist bronchodilators with CFC-based MDIs of these drugs accounting for 83% of all bronchodilator delivery devices sold in the UK. Most patients will change device but not drug, and it is important that it should be clear which CFC-free devices are clinically equivalent. Other issues important in ensuring a smooth transition such as patient acceptability, patient education, and cost are not addressed here.

The practitioner of evidence based medicine will have considerable difficulty in identifying studies of adequate quality to assist in the choice of device and will be forced to depend on the often unpublished evidence presented to national licensing agencies, and on the interpretation of these studies by the licensing agencies. In the UK the Medicines Control Agency requires new non-CFC containing products to show therapeutic equivalence to existing products containing CFC. The guidance⁵⁹ states that this is best obtained from pharmacodynamic, single dose, short term studies by, for example, demonstrating equivalent dose and timedependent increases in pulmonary function following single inhaled doses in asthmatic patients. Doses used in the trial should ensure that clinically relevant differences are shown. If therapeutic equivalence is not demonstrated, dose ranging studies are required. A final concern for the evidence based practitioner will be that the only widely available source of information about the outcome of the licensing procedures is indirect in the form of pharmaceutical industry advertising.

A key issue in the studies presented here is that they are often not capable of demonstrating the equivalence which they claim to address. If there appeared to be no differences between treatment groups, for instance, the null hypothesis was not rejected and the investigators interpreted the data as showing that the two treatments were equivalent. In properly designed equivalence trials, however, the conventional significance test has little relevance: failure to detect a difference does not imply equivalence. The null hypothesis should not be "equivalence"-that is, that there is no difference between the treatments-but rather "inequivalence"-that is, that there is a difference. Rejecting this hypothesis then leads to a correct interpretation of both treatments being statistically and clinically equivalent.6

Such trials require an increased sample size to provide appropriate statistical power and many of the trials evaluated in this review were underpowered. As an example, one study claimed that the Turbohaler was an effective alternative to CFC-MDI for the delivery of an identical dosage of terbutaline.43 Twelve subjects completed the crossover trial. To estimate the true sample size required for 80% statistical power to deem that both inhalers were therapeutically equivalent, however, a total of 138 subjects were required. This is based upon a sample size formula for a one sided interval⁷ with the therapeutic equivalence limit for FEV₁ taken as ±0.3 l (a maximally tolerated clinical difference) and the intra-subject standard deviation in FEV₁ as 1.01 (taken from the study). The inadequacy of including only 12 subjects is clear.

Therapeutic equivalence is determined by the observation of equal effects with two inhaler/ drug combinations independent of dose, drug (except for pharmacological class), or inhaler type. If two combinations show therapeutic equivalence at whatever dose of each, this result applies strictly to those doses and cannot be extrapolated to all doses. A common misinterpretation by authors in the studies reviewed was to claim equal potency of two drug/device combinations on the basis of these studies looking at therapeutic equivalence.

A further issue is the use of non-comparable doses. If, for example, subjects were given salbutamol via inhaler A at a higher dose than

Alternatives to terbutaline CFC-MDI

actually required (on the plateau of the dose-response curve), then a smaller dose administered via inhaler B may appear to be equally efficacious and the interpretation of equivalence of potency will be erroneous.⁶⁰ To this end, dose ranging studies are more informative for establishing potency differences between drug/inhaler combinations than chronic treatment studies, even though the latter may be a better reflection of the therapeutic use of these drugs.

Dose recommendations derived from the comparative clinical trial data differ somewhat from those in current practice. Recommendations in the British National Formulary⁶¹ suggest that, for salbutamol, the doses of DPIs should be twice those of CFC-MDIs. This does not seem to be the case for the Rotahaler or the Accuhaler, although there is a shortage of evidence for the latter.

For the purpose of substituting non-CFC containing inhalers for current CFC-MDIs, we found no evidence to suggest that HFC-MDIs are inappropriate. The quantity of evidence in favour of substituting HFC-MDIs, however, is rather limited compared with the more established dry powder devices. In addition to establishing therapeutically equivalent alternatives, the other factors identified above which are beyond the scope of this review must also be considered when deciding on alternatives.

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